## Annex H



# CITY OF YORK LOCAL PLAN

Equalities Impact Assessment (Incorporating the Better Decision Making Tool) April 2018

## **City of York Local Plan Equalities Impact Assessment**

## **1.0 Introduction to Equality Impact Assessment**

- 1.1 The Equality Act 2010 aims to ensure that everyone has a fair chance in life. It contains a requirement for Local Authorities to consider the diverse needs and requirements of the communities in the City of York when planning its services. Local Authorities also have a duty under the Race Relations (Amendment) Act, 2000, Disability Discrimination Act, 2005 and the Equality Act, 2006 (Gender Equality) to positively promote race, disability and gender equality.
- 1.2 Equality Impact Assessments (EqIA), are used, where appropriate, in order to improve the work of the Council. It does so by making sure it does not discriminate and that, where possible, it promotes equality. It is a way to ensure the likely impacts on the people who live and work within the York Authority are carefully considered.
- 1.3 Carrying out an assessment means that, as far as possible, any negative consequences of a strategy or policy are eliminated or minimised and opportunities for promoting equality are maximised.
- 1.4 The City of York Council have produced an equalities assessment to accompany each stage of the Local Plan called the 'Better Decision Making Tool'. This incorporates the One Planet Council objectives and used to be called the Equalities Impact Assessment (EqIA). The Better Decision Making Tool helps the Authority to consider the impact of proposals on social, economic and environmental sustainability, and equalities and human rights. The tool draws upon the priorities set out in our Council Plan and will help to provide inclusive and discrimination-free services. The purpose of this tool is to ensure that the impacts of every proposal are carefully considered and balanced and that decisions are based on evidence. Please refer to Annex's 1-3 of this report which contain the City of York Council's Better Decision Making Tool for Regulation 18 (Executive on January 13<sup>th</sup> July 2017) and Regulation 19 consultation (Executive on 25<sup>th</sup> January 2018 and 8<sup>th</sup> May 2018).

## 2.0 What this EqIA is assessing

2.1 This EIA is assessing the City of York Council's Local Plan Draft Publication version 2018. The Local Plan details the planning policies proposed by the City of York Council for the period between 2017 to 2032/33, with the exception of the Green Belt boundaries which will endure up to 2037/38.

## 3.0 The Purpose of the EqIA and what it will achieve

3.1 The purpose of the EIA is to assess the potential impact of the policies of the Local Plan on different groups within York. An assessment of Local Plan policies has been undertaken in relation to the groups identified in paragraph 1.3 of this report. The EqIA was undertaken having regard to the following questions: does the policy target or exclude a specific equality group or community; does it affect some equality groups or communities differently and can this be justified; and could the policy promote equality and good relations between different groups?

- 3.2 The Local Plan sets out proposals for development and growth and policies to protect and enhance the natural and built environment of York. This will contain:
  - A long-term vision for the City of York and objectives for future development up to 2032/33 and 2037/38 for the Green Belt boundaries, which describes how key issues that have been identified will be tackled and how the City of York will evolve over the course of the plan period.
  - Site allocations to deliver that development.
  - More general development focussed policies.
- 3.3 The Draft Local Plan has been developed in consideration of the evidence base, National Planning Policy and guidance, feedback from public consultations. The evidence base comprises supporting information on issues including housing and employment needs. A Sustainability Appraisal and a Habitats Regulations Assessment have also been undertaken on the local plan.

## 4.0 The Aims of the Public Sector Equality Duty

- 4.1 There are three aims of the Equality Act, these are:
  - Eliminate Unlawful discrimination, harassment, victimisation, and any other conduct prohibited by the act
  - Advance Equality of Opportunity, between people who share protected characteristics and those who don't.
  - Foster Good Relations, between people who share a protected characteristic and people who do not share it.

How the implementation of the Local Plan will relate to these is outlined in brief below.

Aim	Yes, No, or N/A	Details if 'yes'
Eliminate Unlawful discrimination, harassment, victimisation, and any other conduct prohibited by the act	Yes	The Plan aims to ensure the sustainable development of York for the next 15 years. The promotion of balanced and inclusive communities that benefit all is integral to achieving this. The polices set out within the plan guide development and promote opportunities, for example they include polices for the allocation of housing sites to meet need, allocate

		employment sites and spaces for commercial development to boost and support the economy as well as protecting and enhancing the natural and built environment.
Advance Equality of Opportunity, between people who share protected characteristics and those who don't.	Yes	The Plan aims to promote balanced, inclusive and sustainable communities that benefit all. Many of the policies within the Plan will benefit the wider community in York and not specifically those with protected characteristics, either positively or negatively. However, some policies will have the potential for some direct or indirect impact on equalities issues, such as Policy H5: Gypsies and Travellers and H6: Travelling Showpeople.
• Foster Good Relations, between people who share a protected characteristic and people who do not share it.	Yes	The plan and the policies set out within it are inclusive and aim to foster good relations with all sections of the community; this includes those within the protected characteristics classifications.

## 5.0 Analysis of Policies

5.1 The assessment aims to consider impacts on groups with the following protected characteristics which are identified by the City of York Council Better Decision Making Tool:

Equalities

- Age
- Disability
- Gender

- Gender reassignment
- Marriage and Civil Partnership
- Pregnancy and Maternity
- Race
- Religion or belief
- Sexual Orientation
- Carer
- Lowest Income Groups
- Veteran, Armed forces community

## Human Rights

- Right to education
- Right not to be subject to torture degrading treatment or punishment
- Right to a fair and public hearing
- Right to respect for private and family life, home and correspondence
- Freedom of expression
- Right not to be subject to discrimination
- Other rights

## Table 1. Equalities

		Impact	What are the impacts and how do you know?	Relevant Local Plan Policies	Relevant indicators
4.1	Age	Positive	The plan will meet housing needs and provide a range of house types for all ages. The SHMA (2016) and SHMA update (2017) provide relevant evidence for this. It will also improve the safety and accessibility of the city's streets and spaces.	<ul> <li>H3: Balancing the Housing Market</li> <li>H4: Promoting Self and Custom House Building</li> <li>H8: Houses in Multiple Occupation</li> <li>H9: Older Persons Specialist Housing</li> <li>H10: Affordable Housing</li> </ul>	Delivery of new homes offering comfortable standard of living meeting specialist needs in sustainable locations with access to services

D1: Placemaking	
ED1: University of York	New preschool / school / Further and Higher education
ED2: Campus West	Places
ED3: Campus East	
ED4: York St John University Lord Mayors Walk Campus	
ED5: York St John University Further Expansion	
ED6: Preschool, Primary and Secondary Education	
ED7: York College and Askham Bryan College	
ED8: Community Access to Sports and Cultural Facilities on Education sites	
HW4: Childcare Provision	
EC1: Provision of Employment Land	Delivery of new allocations and support for employment development in

	EC2: Loss of Employment	town centres and other sustainable
	Land	locations
	EC3: Business and Industrial Uses within Residential Areas	
	EC4: Tourism	
	EC5: Rural Economy	
	R1: Retail Hierarchy and Sequential Approach	
	R2: District and Local Centres and Neighbourhoo d Parades	
	R3: York City Centre Retail	
	R4: Out of Centre Retailing	
	HW1: Protecting Existing Facilities	Provision of appropriate new community, leisure and healthcare
	HW2: New Community Facilities	facilities throughout the Plan area
	HW3: Built Sports Facilities	
	HW5: Healthcare Services	
	HW6: Emergency Services	

				HW7: Healthy Places	
				D1: Placemaking D2: Landscape and Setting D3: Cultural Provision Gl2: Biodiversity and Access to Nature Gl3: Green Infrastructure Network GI5: Protection of Open Space and Playing Fields GI6: New Open Space Provision GI7: Burial and Memorial Grounds ENV1: Air Quality	Maintenance of environmental conditions at sites identified as important for landscape or ecological protection
4.2	Disability	Positive	The plan will meet housing needs and provide a range of house types for all ages. The SHMA (2016) and SHMA update (2017) provide relevant evidence for this. It will also improve the safety and accessibility of the city's streets and spaces.	H3: Balancing the Housing Market H4: Promoting Self and Custom House Building H8: Houses in Multiple Occupation H9: Older	Delivery of new homes offering comfortable standard of living meeting specialist needs in sustainable locations with access to services

				Derecise	
				Persons	
				Specialist	
				Housing	
				1110.	
				H10:	
				Affordable	
				Housing	
				D1:	
				Placemaking	
4.3	Gender	Neutral	Nono doomod likoly	n/a	n/a
4.5	Gender	Neutrai	None deemed likely	11/d	II/a
4.4	Gender	Neutral	None deemed likely	n/a	n/a
7.7	Reassignme	Noutrai		11/ U	n, a
	nt				
4.5	Marriage	Neutral	None deemed likely	n/a	n/a
1.0	and Civil	riouru			
	Partnership				
4.6	Pregnancy	Neutral	None deemed likely	n/a	n/a
	and	, toulia		11/04	
	Maternity				
4.7	Race	Positive	Meeting Gypsy, Traveller and	H5: Gypsies	Provision of
			Travelling Showpeople's	and Travellers	accommodation
			accommodation needs,		offering
			supporting the outcomes of	H6: Travelling	comfortable
			the Gypsy and Traveller	Showpeople	standard of living
			Accommodation Assessment		in sustainable
			(2017)		locations with
					access to
					services
4.8	Religion or	Neutral	None deemed likely	n/a	n/a
	belief				
4.9	Sexual	Neutral	None deemed likely	n/a	n/a
	orientation				
4.10	Carer	Neutral	None deemed likely	n/a	n/a
4.11	Lowest	Positive	The plan will meet housing	H10:	Delivery of new
4.11	income	1 USILIVE	needs and provide a range of	Affordable	homes offering
	groups		house types. The SHMA	Housing	comfortable
	groups		(2016) and SHMA update	riousing	standard of living
			(2017) provide relevant		in sustainable
			evidence for this, including		locations with
			the need for affordable		access to
			housing.		services
4.12	Veterans,	Neutral	The Local Plan and	SS19: Queen	n/a
	Armed		supporting evidence	Elizabeth	
	Forces		considers the potential of the	Barracks,	
	Community		MOD sites in York for	Strensall	
	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·		

	Estates Review (2016). The closure of these sites will have an impact on the armed forces community which is out of the remit of the Local Plan.	SS20: Imphal Barracks, Fulford Road EC1: Provision of Employment Land. SiteE18: Towthorpe Line Strensall
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Table 1 demonstrates that the Local Plan policies will have a positive or neutral benefit on the characteristic groups highlighted in the EqIA.

## Table 2: Human Rights

	Human Rights				
	Consider how a human rights approach is evident in the proposal				
		Impact	What are the impacts and how do you know?	Relevant Local Plan Policies	
4.13	Right to education	neutral	None deemed likely	ED1: University of York ED2: Campus West ED3: Campus East ED4: York St John University Lord Mayors Walk Campus ED5: York St John University Further Expansion ED6: Preschool, Primary and Secondary Education	

				ED7: York College and Askham Bryan College ED8: Community Access to Sports and Cultural Facilities on Education Sites
4.14	Right not to be subject to torture, degrading treatment or punishment	neutral	None deemed likely	n/a
4.15	Right to a fair and public hearing	neutral	None deemed likely	n/a
4.16	Right to respect for private and family life, home and correspondence	neutral	None deemed likely	n/a
4.17	Freedom of expression	neutral	None deemed likely	n/a

## 6.0 Analysis by characteristic - Summary

- 6.1 The Local Plan contains 108 policies and has the underlying principle to deliver sustainable development to secure a better quality of life for everyone now and for future generations. All the policies within the Local Plan contribute towards achieving sustainable development with policies promoting the location of new homes, jobs and economic growth, conservation and enhancement of the natural environment and built heritage, improved infrastructure (both highway and community), renewable energy, green infrastructure and the development of balanced communities.
- 6.2 Many of the policies within the Plan will benefit the wider community across the City of York and not specifically those with protected characteristics. However, some policies will have the potential for some direct or indirect impact on different groups. The policies have been assessed for their potential positive, negative or neutral impact on potentially vulnerable equalities groups as well as the potential to impact on child and adult poverty.

## Age

- 6.3 The age protected characteristic includes the consideration of all ages in society, the assessment of which recognises that vulnerability can change across age groups and the impact of a policy will not necessarily be uniform across all ages. The assessment identified that the impact of Local Plan polices were generally positive for all, with some having particularly positive impacts on this group.
- 6.4 The Local Plan aims to provide sustainable development addressing the needs of current and wider population; this includes provision and access to healthcare, education and training, jobs, appropriate accommodation and leisure facilities.
- 6.5 The polices within the plan are written positively to ensure that needs are appropriately assessed and addressed through individual development proposals.

For example:

- Policy DM1 (Infrastructure and Developer Contribution) ensures that new development will be supported by appropriate physical, social and economic infrastructure provision including transport, health, affordable housing, education, green space.
- Policy H3 (Balancing the Housing Market) ensures that new housing provision meets the identified need at the local level, including homes with features attractive to older people
- Policy H9 (Older Persons Specialist Housing) sets out which characteristics of developments specially designed to meet the accommodation needs of older people that will be supported.

## Disability

- 6.6 The policies within the Local Plan were identified as being generally positive for all within society, the policies within the plan are written positively with some policies having positive impacts on this group. The policies in the Local Plan should address the needs of those with disabilities. For example:
  - Policies HW5 and HW6 (Healthcare Services and Emergency Services) focus on the provision and improvement of these services in York. The policies set out how the Council will work closely with healthcare providers to meet an identified need as well as ensuring the facilities are easily accessible by public transport, walking and cycling. This has the potential to be of particular benefit for people with disabilities.
  - Policy HW7 (Healthy Places) requires proposals for new residential developments to provide a statement showing how a range of design principles have been adequately considered and incorporated into the plans for development. These principles include; well-designed streetscapes, good connections to communities and green spaces, adaptations to buildings and public spaces for those with limited mobility.
  - Policy T1 (Sustainable Access) sets out how development will be supported where it minimises the need to travel and provides safe, suitable and attractive access for all transport users including those with impaired mobility.

## **Gender reassignment**

6.7 The policies within the Local Plan are regarded as being generally positive for all and as having no impact on this group. The promotion of equal opportunities is integral to the integrity of the plan to support sustainable development. The Plan is inclusive of all members of the community and does not discriminate against any gender reassignment.

## Race

- 6.8 The policies within the Local Plan are regarded as being generally positive for all. Two policies which have the potential to specifically have a positive impact on a race protected characteristic group, these are:
- 6.9 Policies H5 (Gypsies and Travellers) and H6 (Travelling Showpeople) are set out to consider those from the travelling community and explain how the Local Plan will address the needs of these communities in York.

### Religion

- 6.10 The policies within the Local Plan are regarded as being generally positive for all and as having no differential impact on this group. The promotion of equal opportunities is integral to the integrity of the plan to support sustainable development. The Plan is inclusive of all members of the community and does not discriminate against any religion. One policy in particular could a positive effect on this group:
- 6.11 Policy D3 (Cultural Provision) recognises that cultural wellbeing is a core planning principle and supports development proposals where they are designed to sustain, enhance, and add value to the special qualities and significance of York's cultural character, assets, capacity, activities, and opportunities for access.

#### Gender

6.12 The policies within the Local Plan are regarded as being generally positive for all and as having no differential impact on this group. The promotion of equal opportunities is integral to the integrity of the plan to support sustainable development. The Plan is inclusive of all members of the community and does not discriminate against gender.

#### **Sexual orientation**

6.13 The policies within the Local Plan are regarded as being generally positive for all and as having no differential impact on this group. The promotion of equal opportunities is integral to the integrity of the plan to support sustainable development. The Plan is inclusive of all members of the community and does not discriminate against sexual orientation.

### Marriage and civil partnership status

6.14 The policies within the Local Plan are regarded as being generally positive for all and as having no differential impact this group. The promotion of equal opportunities is integral to the integrity of the plan to support sustainable development. The Plan is inclusive of all members of the community and does not discriminate against any relationship status.

## **Pregnancy and maternity**

6.15 The policies within the Local Plan are regarded as being generally positive for all. Given the potential health care and community infrastructure needs of this protected characteristic group, some of the policies in the plan have been highlighted as having a positive impact:

For example:

- Policies HW5 and HW6 (Healthcare Services and Emergency Services) focus on the provision and improvement of these services in York. The policies set out how the Council will work closely with healthcare providers to meet an identified need as well as ensuring the facilities are easily accessible by public transport, walking and cycling.

### **Child and Adult Poverty**

- 6.16 The assessment of the impact of the policies in the plan on Child and Adult poverty supports that the plan is written in a positive manner with the aim of benefitting all of those in society.
- 6.17 The plan supports the development and enhancement of the local economy, which will support the employment sector, with the aim of providing jobs for the local community.
- 6.18 The housing section of the Local Plan ensures that the development of housing provision across York provides for the needs of all, for example:
  - Policy H10 (Affordable Housing) aims to maximise affordability across the housing market, stating that the affordable housing should remain affordable in perpetuity.
- 6.19 The Transport and Communications section aims to ensure that York is well connected and different forms of sustainable transport are encouraged.
- 6.20 The Local Plan identifies district and local centres and neighbourhood parades across York, with the aim of encouraging local services within neighbourhoods, improving access to service and amenities for all.
- 6.21 The Local Plan includes policies CC1 (Renewable and Low Carbon Energy Generation and Storage) and CC2 (Sustainable Design and Construction of New Development) which aim to improve the energy efficiency of new homes, as well as

benefits to help minimising climate change; the policies will help to lower running costs of homes.

## **Consultation and Mitigation**

6.22 The development of the City of York Local Plan has been through a number of regulatory stages prior to the document being submitted to the Secretary of State to be considered for soundness. The key stages of the Plan are set out below:

Local Plan Regulations 2012	Local Plan Making Stage	CYC Preparation
Regulation 18	<ul> <li>Public consultation on vision and priorities, growth options and emerging policies</li> <li>Public consultation on the draft Local Plan and consideration of responses</li> </ul>	<ul> <li>Preferred Options Consultation (July - Aug 2013)</li> <li>Further Sites Consultation (July - Aug 2014)</li> <li>Preferred Sites Consultation (July –Sept 2016)</li> <li>Pre Publication consultation (18<sup>th</sup> Sept - 30<sup>th</sup> Oct 2017)</li> </ul>
Regulation 19	Formal Publication consultation on the Local Plan [6 weeks consultation]	<ul> <li>Publication Consultation (21<sup>st</sup> February – 4<sup>th</sup> April 2018)</li> <li>Formal consideration of responses</li> </ul>
Regulation 22	Submission of the Local Plan to the Secretary of State	• Submission of the Plan – 31 <sup>st</sup> May 2018

- 6.23 The preparation of the Local Plan has taken place over the last five years and included five stages of consultation, giving residents, businesses and statutory partners the opportunity to comment on the developing policies within the plan. All consultation has been in accordance with statutory legislation and the Council's own Statement of Community Involvement (SCI).
- 6.24 Consultation statements have been prepared for every stage of the Plan process which set out details of the consultation methods used, who was consulted, the main issues raised and how these have influenced the next stage of the Local Plan. The final consultation statement does not include a response to main issues as these will be determined through the Examination process once the Plan has been submitted.
- 6.25 The development of the policies has included equality and sustainability assessments which have been undertaken, these have thoroughly assessed each of

the policies within the emerging plan, where necessary mitigation requirements have been written into the emerging policies. Overall, the Local Plan will have an impact on all those who live and work in the plan area, regardless of age, disability or other protected characteristics The EqIA does not identify any negative impacts on any of the protected characteristics as a result of the implementation of the draft policies. The proposed allocations and policies relate to the future development of the area and are not generally aimed at specific individuals or groups or likely to have a disproportionate impact on any particular group. Allocations will benefit all sections of the community as they promote new housing with a mixture of tenures with suitable access to services, facilities and infrastructure. There are, however, specific policies to meet the accommodation requirements of persons including those in need of affordable homes, disabled and older persons and gypsies and travellers and travelling showpeople.

#### Annexes

Annex 1: Better Decision Making Tool (July 2017)

Annex 2: Better Decision Making Tool (January 2018)

Annex 3: Better Decision Making Tool (April 2018)



The 'Better Decision Making' tool should be completed when proposing new projects, services, policies or strategies.

This integrated impact assessment tool was designed to help you to consider the impact of your proposal on social, economic and environmental sustainability, and equalities and human rights. The tool draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services. The purpose of this new tool is to ensure that the impacts of every proposal are carefully considered and balanced and that decisions are based on evidence.

**Part 1** of this form should be completed as soon as you have identified a potential area for change and when you are just beginning to develop a proposal. If you are following the All About Projects Framework it should be completed before going through Gateway 3.

**Part 2** of this form should be filled in once you have completed your proposal and prior to being submitted for consideration by the Executive. If you are following the All About Projects Framework it should be completed before going through Gateway 4. Your answer to questions 1.4 in the improvements section must be reported in any papers going to the Executive and the full 'Better Decision Making' tool should be attached as an annex.

Guidance to help you complete the assessment can be obtained by hovering over the relevant text or by following this link to the 'Better Decision Making' tool on Colin.

Guidance on completing this assessment is available by hovering over the text boxes.

#### Please complete all fields (and expand if necessary).

Introduction			
Service submitting the proposal:	Strategic Planning		
Name of person completing the assessment:	Alison Cooke		
Job title:	Development Officer		
Directorate:	Economy and Place		
Date Completed:	30th May 2017		
Date Approved: form to be checked by service manager			

Part 1

#### Section 1: What is the proposal?

1.1

Name of the service, project, programme, policy or strategy being assessed?

Local Plan Update

	What are the main aims of the proposal?
1.2	The main aim of the report is to update Members as to the progress on the Local Plan following the Preferred Sites Consultation (2016). It presents the revised housing and employment growth needs for York. The report also provides officer recommended changes for potential site allocations in line with evaluated evidence received through consultation and changes to planning policy to incorporate in a revised Local Plan.
	What are the key outcomes?
	The Local Plan is the planning policy document through which we aim to deliver York's sustainable development objectives in a spatial way through identifying policies to inform decision making and site allocations to meet development needs.

#### Section 2: Evidence

	What data / evidence is available to understand the likely impacts of the proposal? (e.g. hate crime figures, obesity levels, recycling statistics)
2.1	There are several updated technical documents that have contributed to this report, as follows: > Stratgeic Housing Market Assessment (SHMA) Update outlining the updated Objectively assessment Housing Need (OAHN) by consultants GL Hearn (Annex 1 to this paper). > Employment Land review Update produced by CYC Officers (Annex 2 to this paper.) > Officers assessment of potential sites for development (Annexes 3-5 to this paper) > Consultation statement for the Preferred Sites Consultation (2016) (Annex 6 to this paper) > Gypsy, traveller and Travelling Showpeople Needs Assessment provided by consultants ORS (2017) (Annex 8 to this paper) > SA/SEA Technical Note produced by consultants Amec Foster Wheeler. This sets out the proposals from the housing and employment technical work against a framework of social, economic and environmental objectives for York.

What public / stakeholder consultation has been used to support this proposal?

The Local Plan process has been subject to several consultations, the latest of which was the Preferred Sites Consultation (2016). This set out the Council's preferred houisng and employment need as well as sites to satisfy the demand. The outcomes of this consultation have been reviewed and incorporated into the emerging position. A Consultation Statement has been produced and accompanies this report (Annex 6) Further consultation, subject to members decision, will take place in late summer 2017.

Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals / communities of identity also be impacted by a different project or policy?)

2.3 This report will ultimately feed into the emerging Local Plan wherein it is likely to be positive through meeting the city's spatial development needs and contribute towards meeting York's sustainable development objectives. Specifically in relation to communities, this will effect all people in York who engage with planning such as through obtaining planning permission as well as ensuring planning policies in place to meet the city's objectives for sustainable development.



Informing our approach to sustainability, resilience and fairness

#### Part 1

#### Section 3: Impact on One Planet principles

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on the One Planet principles.

For 'Impact', please select from the options in the drop-down menu.

If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

	Equity and Local Economy		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.1	Impact positively on the business community in York?	Positive	The policies of the Local Plan support the delivery of the city's economic objectives and will enable York to realise its economic growth ambitions as set out in the city's economic strategy (2016). It will promote private sector employment growth through the provision of sites and infrastructure to deliver new jobs over the plan period for current and future residents. The Employment Land Review (2016 and update 2017) sets out our assumptions for identifying employment need. Meeting York's housing requirements is also likely to have a postive outcome for provision of affordable housing for workers within York.
3.2	Provide additional employment or training opportunities in the city?	Positive	The policies of the local plan support the delivery of the city's economic objectives and will enable York to realise its economic growth ambitions as set out in the city's economic strategy (2016). It will promote private sector employment growth through the provision of sites and infrastructure to deliver new jobs over the plan period for current and future residents. Housebuilding and commercial development as a result of allocations in the LocalPlan may provide some certainty over jobs in construction. The scale of employment activity depends on the growth targets agreed.
3.3	Help individuals from disadvantaged backgrounds or underrepresented groups to improve their skills?	Positive	The plan supports the delivery of the city's economic objectives and social objectives, including promoting social inclusivity. The plan will help to unlock the further potential of the higher and further education sector in York through development and redevelopment.

	Health & Happiness		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.4	Improve the physical health or emotional wellbeing of staff or residents?	Neutral	The Local Plan aims to support healthy lifestyles and healthy environments across the city. The plan includes policies to conserve and enhance York's green infrastructure, providing opportunities for a healthy lifestyle and optimising its role in contributing to York being a healthy city, drawing on the Open Space Study (2014) and its recent update. Providing homes to meet the needs of people will also have a positive impact on people's well being.
3.5	Help reduce health inequalities?	Positive	The community facilities section of the plan has been revised to have a greater focus on health and wellbeing. The new section covers the protection and enhancement of sports, healthcare, childcare, and community facilities. An additional policy related to healthy placemaking has been added which encourages designing environments that encourage health-promoting behaviours, helping to delivery York's Joint Health and Wellbeing Strategy and the Council Plan. There are also opportunities as part of new development for the provision of new services. These will have to be developed in tandem to avoid negatives impact in the short-term.
3.6	Encourage residents to be more responsible for their own health?	Neutral	The Local Plan encourages healthy lifetsyles through the safeguarding and provison of different types of openspace and recreational opportunities. The plan includes policies to conserve and enhance York's green infrastructure, providing opportunities for a healthy lifestyle and optimising its role in contributing to York being a healthy city. See Annex 7 to this report to see updates to these policies.
3.7	Reduce crime or fear of crime?	Positive	The plan includes a placemaking policy which seeks to balance the needs of urban design principles for good design against 'secured by design' principles to design out crime, helping to delivery the City of York Streetscape Strategy Guidance (2014). See Annex 7 to this report to see updates to these policies.
3.8	Help to give children and young people a good start in life?	Positive	The Local Plan seeks to respond to the need to increase primary and secondary education provision, including addressing need arising from strategic development sites and supporting proposals to ensure that existing facilities can continue to meet modern educational requirements. See Annex 7 to this report to see updates to these policies.

	Culture & Community			
	Does your proposal?	Impact	What are the impacts and how do you know?	
3.9	Help improve community cohesion?	Neutral	Community cohesion and the development of strong, supportive and durable communities is promoted through the creation of sustainable, low carbon neighbourhoods.	
3.10	Improve access to services for residents, especially those most in need?	Positive	The plan will prioritise tackling existing gaps and prevent gaps from being created in the provision of key services and public transport, helping to support the Council's Transport Plan 2011-2031. The Plan's spatial strategy also uses access to services and transport as a key indicator for sustainability and uses this to help determine suitable sites for development. The majority of strategic allocations are also expected to incorprate local provision on site and have access to sustainable transport.	
3.11	Improve the cultural offerings of York?	Positive	A new cultural provision policy has been developed as well as strengthening references to culture throughout the plan. The new policy supports development proposals where they are designed to sustain, enhance and add value to the special qualities and significance of York's culture. See Annex 7 to this report to see the new and revised policies.	
3.12	Encourage residents to be more socially responsible?	Positive	Through consultation the local plan process actively encourages residents to shape their communities by commenting on the policies that will shape development in the future in line with the Council's Statement of Community Involvement (2007)	

Zero Carbon and Sustainable Water		
Does your proposal?	Impact	What are the impacts and how do you know?

3.13	Minimise the amount of energy we use, or reduce the amount of energy we will use/pay for in the future?	Mixed	The plan will respond to the opportunities offered by the city's natural resources whilst at the same time protecting current and future residents from environmental impacts. It will help York become a sustainable, resilient and collaborative 'One Planet'. It will create energy efficient buildings, support the use of energy from renewable sources and ensuring York is climate ready. Notwithstanding this, development in York is likely to increase the city's resource consumption. LocalPlan policy relating to climate change, renewable energy and sustainable design have been updated in line with new/updated evidence base and legislation. See Annex 7 to this report for updates to these policies.
3.14	Minimise the amount of water we use or reduce the amount of water we will use/pay for in the future?	Mixed	The plan will respond to the opportunities offered by the city's natural resources whilst at the same time protecting current and future residents from environmental impacts. It will help York become a sustainable, resilient and collaborative 'One Planet' city, ensuring that new development uses water efficiently and delivers sustainable drainage solutions. LocalPlan policy relating to climate change, renewable energy and sustainable design have been updated in line with new/updated evidence base and legislation. See Annex 7 to this report for updates to policy.
3.15	Provide opportunities to generate energy from renewable/low carbon technologies?	Positive	A revised climate change section now more strongly ties the policies to the social and economic benefits of low carbon developments which consider sustainable design and construction principles. See Annex 7 to this report for updates to policy.

	Zero Waste		
_	Does your proposal?	Impact	What are the impacts and how do you know?
3.16	Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling of materials?	Positive	The plan will contribute to the reduction of waste through supporting innovation and improvement of current waste practices and the promotion of recycling. Sustainable design and construction principles will be embedded in new developments. Local Plan policy relating to Waste management has been revised in line with the emerging Joint Minerals and Waste Local Plan being prepared by North Yorkshire County Council, City of York Council and North York Moors National Park. See Annex 7 to this report for updates to policy

	Sustainable Transport		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.17	Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?	Positive	The plan will help deliver a fundamental shift in travel patterns by ensuring that sustainable development and travel planning is a key component of future development, promoting sustainable connectivity, reducing the need to travel, helping to deliver the infrastructure to support sustainable transport and managing private travel demand. Helping to support the Council's Transport Plan 2011-2031. This has also been translated into the Site Selection process as a key stage in considering suitability of a potential development site. The outcomes of sites are referred to in annexes 3-5. See Annex 7 for revisions to policy.
3.18	Help improve the quality of the air we breathe?	Positive	The plan supports measures to help reduce the emissions of Nitrogen Dioxide, Particulate, Carbon Dioxide and other greenhouse gases from both transport and other sources helping to deliver the Council's Low Emission Strategy (2012) and therefore features as a consideration throughout the Local Plan. See Annex 7 to this report for detailed updates to policy.

	Sustainable Materials		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.19	Minimise the environmental impact of the goods and services used?	Mixed	Development advocated by the Local Plan will have an inevitable impact on the use of resources and waste. However, sustainable design and construction principles will be embedded in new developments through policy. See annex 7 to this report for detailed policy updates.

			Local and Sustainable Food
	Does your proposal?	Impact	What are the impacts and how do you know?
3.20	Maximise opportunities to support local and sustainable food initiatives?	Neutral	n/a

Land Use and Wildlife

	Does your proposal?	Impact What are the impacts and how do you know?	
3.21	Maximise opportunities to conserve or enhance the natural environment?	Positive	York's Green Infrastructure, including open space, landscape, geodiversity, biodiversity and the natural environment will be both conserved and enhanced. This is a key consideration in the Local Plan and evidence base such as the Green Infrastructure and Openspace Study (2014, Openspace update 2017). The vision, spatial strategy and specific policies all support the conservation and enhancement of the natural environment. Furthermore, this is translated into the Site Selection methodology to determine a potential site's suitability for development . See Annex 7 for updates to specific policies and annexes 3-5 to see comments in relation to specific sites.
3.22	Improve the quality of the built environment?	Positive	The Local Plan will help York to safeguard its outstanding heritage for future generations by promoting development which respects the city's special character and culture and encourages opportunities for rediscovering and reinterpreting those assets which make it an attractive, beautiful and accessible city. The Plan will do this through the conservation and enhancement of six defining characteristics of York's built environment; strong urban form, compactness, landmark monuments, unique architectural character, archaeological complexity and landscape setting set out in the Heritage Topic Paper (2014) and Heritage Impact Appraisal (tbc 2017).
3.23	Preserve the character and setting of the historic city of York?	Positive	The plan will help York to safeguard its outstanding heritage for future generations by promoting development which respects the city's special character. The Local Plan will ensure that the city's heritage assets are preserved and enhanced. Beyond the city centre, the key radial routes are of particular importance, and the surrounding villages and Green Infrastructure, including its valued strays, river corridors and open spaces that contribute to the city's setting. The Historic Character and Setting evidence base (2003 updated in 2013 and 2014) identifies areas of primary importance for this. The Plan will also create a Green Belt for York that will endure beyond the end of this plan period providing a lasting framework to shape the future development of the city. Its primary aim will be to preserve and enhance the special character and setting of York. It will also have a critical role in ensuring that development is directed to the most sustainable locations.

3.24	Enable residents to enjoy public spaces?	Positive	Development will not be permitted which would harm the character of or lead to the loss of open space of environmental and or recreational importance unless it can be satisfactorily replaced. All residential development should contribute to the provision of open space for recreation and amenity. As supported by the open space study (2014) and its update and the Green Infrastructure Strategy.
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3.25	Additional space to comment on the impacts



#### Part 1

#### Section 4: Impact on Equalities and Human Rights

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on advancing equalities and human rights and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.

If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

Equalities Will the proposal adversely impact upon 'communities of identity'? Will it help advance equality or foster good relations between people in 'communities of identity'?

		Impact	What are the impacts and how do you know?	Relevant quality of life
4.1	Age	Positive	The plan will meet housing needs and provide a range of house types for all ages. The SHMA (2016) and SHMA update (2017) provide relevant evidence for this. It will also improve the safety and accessibility of the city's streets and spaces.	Comfortable standard of living
4.2	Disability	Positive	The plan will meet housing needs and provide a range of house types for all ages. The SHMA (2016) and SHMA update (2017) provide relevant evidence for this. It will also improve the safety and accessibility of the city's streets and spaces.	Comfortable standard of living
4.3	Gender	Neutral	None deemed likely	n/a
4.4	Gender Reassignment	Neutral	None deemed likely	n/a
4.5	Marriage and civil partnership	Neutral	None deemed likely	n/a
4.6	Pregnancy and maternity	Neutral	None deemed likely	n/a
4.7	Race	Positive	Meeting Gypsy, Traveller and Travelling Showpeople's accommodation needs, supporting the outcomes of the Gypsy and Traveller Accommodation Assessment (2017)	Comfortable standard of living
4.8	Religion or belief	Neutral	None deemed likely	n/a
4.9	Sexual orientation	Neutral	None deemed likely	n/a
4.10	Carer	Neutral	None deemed likely	n/a
4.11	Lowest income groups	Positive	The plan will meet housing needs and provide a range of house types. The SHMA (2016) and SHMA update (2017) provide relevant evidence for this, including the need for afordable housing.	Comfortable standard of living
4.12	Veterans, Armed forces community	neutral	The emerging Local Plan and supporting evidence considers the potential of the MOD sites in York for development following the Defence Infrastructure Estates Review (2016). The closure of these sites will have an impact on the armed forces community which is out of the remit of the Local Plan.	n/a

Human Rights
Consider how a human rights approach is evident in the proposal

		Impact	What are the impacts and how do you know?
4.13	Right to education	neutral	None deemed likely
4.14	Right not to be subjected to torture, degrading treatment or punishment	neutral	None deemed likely
4.15	Right to a fair and public hearing	neutral	None deemed likely
4.16	Right to respect for private and family life, home and correspondence	neutral	None deemed likely
4.17	Freedom of expression	neutral	None deemed likely
4.18	Right not to be subject to discrimination	neutral	None deemed likely
4.19	Other Rights	neutral	None deemed likely

4.20

Additional space to comment on the impacts



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#### Part 1

#### Section 5: Developing Understanding

Based on the information you have just identified, please consider how the impacts of your proposal could be improved upon, in order to balance social, environmental, economic, and equalities concerns, and minimise any negative implications.

It is not expected that you will have all of the answers at this point, but the responses you give here should form the basis of further investigation and encourage you to make changes to your proposal. Such changes are to be reported in the final section.

Taking into consideration your responses about <u>all of the impacts</u> of the project in its <u>current form</u>, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?

5.1 Given the wide range of policy areas covered by the Local Plan and its over all vision which responds to the issues, opportunities and challenges facing the city it is considered that the plan will have a strongly positive impact overall on creating a fair, healthy, sustainable and resilient city.

What could be changed to improve the impact of the proposal on the <u>One Planet principles</u>? (please consider the questions you marked either mixed or negative, as well as any additonal positive impacts that may be achievable)

5.2 Preparation of the Local Plan is part of an ongoing process that involves monitoring the success and progress of its policies. The process will make sure it is achieving its objectives and making necessary adjustments to the plan if the monitoring process reveals that changes are needed. This enables the plan to maintain sufficient flexibility to adapt to changing circumstances. Furthermore, the plan is subject to ongoing Sustainability Appraisal incorporating the requirements of Strategic Environmental Assessment which appraises the plan and site allocations against a bespoke social, economic and environmental objectives to understand how the plan is contributing the sustainable development objectives for York.

What could be changed to improve the impact of the proposal on <u>equalities and human rights</u>? (please consider the questions you marked either mixed or negative, as well as any additonal positive impacts that may be achieveable)

5.3

No mixed or negative impacts on equality and human rights are considered likely.

#### Section 6: Planning for Improvement

	What further evidence or consultation is needed to fully understand its impact? (e.g. consultation with specific communities of identity, additional data)
6.1	Members will use the recommendations to decide the future approach for the Local Plan which will then be subject to public consultation. A publication draft plan will then be prepared before being submitted to the secretary of state for examination.

6.2 What are the outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal? Please include the action, the person(s) responsible and the date it will be completed (expand / insert more

Action	Person(s)	Due date

	Additional space to comment on the impacts
6.3	



'Better Decision Making' Tool Informing our approach to sustainability, resilience and fairnes

#### Part 2

#### Section 1: Improvements

Part 2 builds on the impacts you indentified in Part 1. Please detail how you have used this information to make improvements to your final proposal.

Please note that your response to question 1.4 in this section must be reported in the One Planet Council implications section of reports going to the Executive.

	For the areas in the 'One Planet' and 'Equalities' sections, where you were unsure of the potential impact, what have you done to clarify your understanding?		
1.1	Given the wide ranging policy areas covered in the plan and the process taken so far in preparing the plan there are inherent links and good understanding of the one planet principles and equalities.		

What changes have you made to your proposal to increase positive impacts?

1.2 No changes considered necessary, however the monitoring element of the local plan process will ensure the success and progress of the policies are able to adapt to changing circumstances. For example, air quality will be monitored to ensure new development does not result in poorer air quality.

1.3	What changes have you made to your proposal to reduce negative impacts?

No negative impacts anticipated.

Taking into consideration everything you know about the proposal in its revised form, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?

Your response to this question must be input under the One Planet Council implications section of the Executive report.Please feel free to supplement this with any additional information gathered in the tool.

Given the wide range of policy areas covered by the Local Plan and its over all vision which responds to the issues, opportunities and challenges facing the city it is considered that the plan will have a strongly positive impact overall on creating a fair, healthy, sustainable and resilient city.

	Any further comments?
1.5	



The 'Better Decision Making' tool should be completed when proposing new projects, services, policies or strategies.

This integrated impact assessment tool was designed to help you to consider the impact of your proposal on social, economic and environmental sustainability, and equalities and human rights. The tool draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services. The purpose of this new tool is to ensure that the impacts of every proposal are carefully considered and balanced and that decisions are based on evidence.

**Part 1** of this form should be completed as soon as you have identified a potential area for change and when you are just beginning to develop a proposal. If you are following the All About Projects Framework it should be completed before going through Gateway 3.

**Part 2** of this form should be filled in once you have completed your proposal and prior to being submitted for consideration by the Executive. If you are following the All About Projects Framework it should be completed before going through Gateway 4. Your answer to questions 1.4 in the improvements section must be reported in any papers going to the Executive and the full 'Better Decision Making' tool should be attached as an annex.

Guidance to help you complete the assessment can be obtained by hovering over the relevant text or by following this link to the 'Better Decision Making' tool on Colin.

Guidance on completing this assessment is available by hovering over the text boxes.

#### Please complete all fields (and expand if necessary).

Introduction		
Service submitting the proposal:	Strategic Planning	
Name of person completing the assessment:	Alison Cooke	
Job title:	Development Officer	
Directorate:	Economy and Place	
Date Completed:	23rd January 2018	
•		
Date Approved: form to be checked by service manager		

Part 1

#### Section 1: What is the proposal?

	Name of the service, project, programme, policy or strategy being assessed?			
1.1	Pre Publication Draft Local Plan 2017			

1.2	What are the main aims of the proposal?
	The main aim of the report is to update Members on the response to the Pre Publication Draft Local Plan Consultation 2017. It presents a background summary of previous iterations of draft policies and the circumstances which led to the rationale of the Executive decision to approve the Pre-Publication Draft Local Plan for consultation. It also provides a summary of the present national policy and legislative context, and Officers' advice on appropriate responses to the Consultation outcomes.
	What are the key outcomes?
	The Local Plan is the planning policy document through which we aim to deliver York's sustainable development objectives in a spatial way through identifying policies to inform decision making and site allocations to meet development needs.

	Section 2: Evidence			
	What data / evidence is available to understand the likely impacts of the proposal? (e.g. hate crime figures, obesity levels, recycling statistics)			
2.1	The proposed changes as a result of the Consultation responses are set out in Annex A against each of the sites and policies.			

#### What public / stakeholder consultation has been used to support this proposal?

The Local Plan process has been subject to several consultations, the latest of which was the Pre Publication Draft (2017). This set out the Council's preferred housing and employment need as well as sites to satisfy the demand. The outcomes of this consultation have been reviewed and incorporated into the emerging position. Annex A accompanies this report setting out the proposed changes, supported by the evidence base. Further consultation, subject to members decision, will take place in Spring 2018.

Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals / communities of identity also be impacted by a different project or policy?)

2.3 This report will ultimately feed into the Regulation 19 Local Plan wherein it is likely to be positive through meeting the city's spatial development needs and contribute towards meeting York's sustainable development objectives. Specifically in relation to communities, this will effect all people in York who engage with planning such as through obtaining planning permission as well as ensuring planning policies in place to meet the city's objectives for sustainable development.



Informing our approach to sustainability, resilience and fairness

#### Part 1

#### Section 3: Impact on One Planet principles

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on the One Planet principles.

For 'Impact', please select from the options in the drop-down menu.

If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

	Equity and Local Economy		
	Does your proposal?       Impact       What are the impacts and how do you know?		What are the impacts and how do you know?
3.1	Impact positively on the business community in York?	Positive	The policies of the Local Plan support the delivery of the city's economic objectives and will enable York to realise its economic growth ambitions as set out in the city's economic strategy (2016). It will promote private sector employment growth through the provision of sites and infrastructure to deliver new jobs over the plan period for current and future residents. The Employment Land Review (2016 and update 2017) sets out our assumptions for identifying employment need. Meeting York's housing requirements is also likely to have a postive outcome for provision of affordable housing for workers within York.
3.2	Provide additional employment or training opportunities in the city?	Positive	The policies of the local plan support the delivery of the city's economic objectives and will enable York to realise its economic growth ambitions as set out in the city's economic strategy (2016). It will promote private sector employment growth through the provision of sites and infrastructure to deliver new jobs over the plan period for current and future residents. Housebuilding and commercial development as a result of allocations in the LocalPlan may provide some certainty over jobs in construction. The scale of employment activity depends on the growth targets agreed.
3.3	Help individuals from disadvantaged backgrounds or underrepresented groups to improve their skills?	Positive	The plan supports the delivery of the city's economic objectives and social objectives, including promoting social inclusivity. The plan will help to unlock the further potential of the higher and further education sector in York through development and redevelopment.

	Health & Happiness		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.4	Improve the physical health or emotional wellbeing of staff or residents?	Neutral	The Local Plan aims to support healthy lifestyles and healthy environments across the city. The plan includes policies to conserve and enhance York's green infrastructure, providing opportunities for a healthy lifestyle and optimising its role in contributing to York being a healthy city, drawing on the Open Space Study (2014) and its 2017 update. Providing homes to meet the needs of people will also have a positive impact on people's well being.
3.5	Help reduce health inequalities?	Positive	The community facilities section of the plan has been revised to have a greater focus on health and wellbeing. The new section covers the protection and enhancement of sports, healthcare, childcare, and community facilities. An additional policy related to healthy placemaking has been added which encourages designing environments that encourage health-promoting behaviours, helping to delivery York's Joint Health and Wellbeing Strategy and the Council Plan. There are also opportunities as part of new development for the provision of new services. These will have to be developed in tandem to avoid negatives impact in the short-term.
3.6	Encourage residents to be more responsible for their own health?	Neutral	The Local Plan encourages healthy lifetsyles through the safeguarding and provison of different types of openspace and recreational opportunities. The plan includes policies to conserve and enhance York's green infrastructure, providing opportunities for a healthy lifestyle and optimising its role in contributing to York being a healthy city. See Annex 7 to this report to see updates to these policies.
3.7	Reduce crime or fear of crime?	Positive	The plan includes a placemaking policy which seeks to balance the needs of urban design principles for good design against 'secured by design' principles to design out crime, helping to delivery the City of York Streetscape Strategy Guidance (2014). See Annex 7 to this report to see updates to these policies.
3.8	Help to give children and young people a good start in life?	Positive	The Local Plan seeks to respond to the need to increase primary and secondary education provision, including addressing need arising from strategic development sites and supporting proposals to ensure that existing facilities can continue to meet modern educational requirements. See Annex 7 to this report to see updates to these policies.

	Culture & Community		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.9	Help improve community cohesion?	Neutral	Community cohesion and the development of strong, supportive and durable communities is promoted through the creation of sustainable, low carbon neighbourhoods.
3.10	Improve access to services for residents, especially those most in need?	Positive	The plan will prioritise tackling existing gaps and prevent gaps from being created in the provision of key services and public transport, helping to support the Council's Transport Plan 2011-2031. The Plan's spatial strategy also uses access to services and transport as a key indicator for sustainability and uses this to help determine suitable sites for development. The majority of strategic allocations are also expected to incorprate local provision on site and have access to sustainable transport.
3.11	Improve the cultural offerings of York?	Positive	A new cultural provision policy has been developed as well as strengthening references to culture throughout the plan. The new policy supports development proposals where they are designed to sustain, enhance and add value to the special qualities and significance of York's culture. See Annex 7 to this report to see the new and revised policies.
3.12	Encourage residents to be more socially responsible?	Positive	Through consultation the local plan process actively encourages residents to shape their communities by commenting on the policies that will shape development in the future in line with the Council's Statement of Community Involvement (2007)

Zero Carbon and Sustainable Water		
Does your proposal?	Impact	What are the impacts and how do you know?

3.13	Minimise the amount of energy we use, or reduce the amount of energy we will use/pay for in the future?	Mixed	The plan will respond to the opportunities offered by the city's natural resources whilst at the same time protecting current and future residents from environmental impacts. It will help York become a sustainable, resilient and collaborative 'One Planet'. It will create energy efficient buildings, support the use of energy from renewable sources and ensuring York is climate ready. Notwithstanding this, development in York is likely to increase the city's resource consumption. LocalPlan policy relating to climate change, renewable energy and sustainable design have been updated in line with new/updated evidence base and legislation. See Annex 7 to this report for updates to these policies.
3.14	Minimise the amount of water we use or reduce the amount of water we will use/pay for in the future?	Mixed	The plan will respond to the opportunities offered by the city's natural resources whilst at the same time protecting current and future residents from environmental impacts. It will help York become a sustainable, resilient and collaborative 'One Planet' city, ensuring that new development uses water efficiently and delivers sustainable drainage solutions. LocalPlan policy relating to climate change, renewable energy and sustainable design have been updated in line with new/updated evidence base and legislation. See Annex 7 to this report for updates to policy.
3.15	Provide opportunities to generate energy from renewable/low carbon technologies?	Positive	A revised climate change section now more strongly ties the policies to the social and economic benefits of low carbon developments which consider sustainable design and construction principles. See Annex 7 to this report for updates to policy.

	Zero Waste		
_	Does your proposal?	Impact	What are the impacts and how do you know?
3.16	Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling of materials?	Positive	The plan will contribute to the reduction of waste through supporting innovation and improvement of current waste practices and the promotion of recycling. Sustainable design and construction principles will be embedded in new developments. Local Plan policy relating to Waste management has been revised in line with the emerging Joint Minerals and Waste Local Plan being prepared by North Yorkshire County Council, City of York Council and North York Moors National Park. See Annex 7 to this report for updates to policy

	Sustainable Transport		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.17	Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?	Positive	The plan will help deliver a fundamental shift in travel patterns by ensuring that sustainable development and travel planning is a key component of future development, promoting sustainable connectivity, reducing the need to travel, helping to deliver the infrastructure to support sustainable transport and managing private travel demand. Helping to support the Council's Transport Plan 2011-2031. This has also been translated into the Site Selection process as a key stage in considering suitability of a potential development site. The outcomes of sites are referred to in annexes 3-5. See Annex 7 for revisions to policy.
3.18	Help improve the quality of the air we breathe?	Positive	The plan supports measures to help reduce the emissions of Nitrogen Dioxide, Particulate, Carbon Dioxide and other greenhouse gases from both transport and other sources helping to deliver the Council's Low Emission Strategy (2012) and therefore features as a consideration throughout the Local Plan. See Annex 7 to this report for detailed updates to policy.

	Sustainable Materials		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.19	Minimise the environmental impact of the goods and services used?	Mixed	Development advocated by the Local Plan will have an inevitable impact on the use of resources and waste. However, sustainable design and construction principles will be embedded in new developments through policy. See annex 7 to this report for detailed policy updates.

	Local and Sustainable Food		
	Does your proposal?	Impact	What are the impacts and how do you know?
3.20	Maximise opportunities to support local and sustainable food initiatives?	Neutral	n/a

Land Use and Wildlife

	Does your proposal?	Impact	What are the impacts and how do you know?
3.21	Maximise opportunities to conserve or enhance the natural environment?	Positive	York's Green Infrastructure, including open space, landscape, geodiversity, biodiversity and the natural environment will be both conserved and enhanced. This is a key consideration in the Local Plan and evidence base such as the Green Infrastructure and Openspace Study (2014, Openspace update 2017). The vision, spatial strategy and specific policies all support the conservation and enhancement of the natural environment. Furthermore, this is translated into the Site Selection methodology to determine a potential site's suitability for development . See Annex 7 for updates to specific policies and annexes 3-5 to see comments in relation to specific sites.
3.22	Improve the quality of the built environment?	Positive	The Local Plan will help York to safeguard its outstanding heritage for future generations by promoting development which respects the city's special character and culture and encourages opportunities for rediscovering and reinterpreting those assets which make it an attractive, beautiful and accessible city. The Plan will do this through the conservation and enhancement of six defining characteristics of York's built environment; strong urban form, compactness, landmark monuments, unique architectural character, archaeological complexity and landscape setting set out in the Heritage Topic Paper (2014) and Heritage Impact Appraisal (tbc 2017).
3.23	Preserve the character and setting of the historic city of York?	Positive	The plan will help York to safeguard its outstanding heritage for future generations by promoting development which respects the city's special character. The Local Plan will ensure that the city's heritage assets are preserved and enhanced. Beyond the city centre, the key radial routes are of particular importance, and the surrounding villages and Green Infrastructure, including its valued strays, river corridors and open spaces that contribute to the city's setting. The Historic Character and Setting evidence base (2003 updated in 2013 and 2014) identifies areas of primary importance for this. The Plan will also create a Green Belt for York that will endure beyond the end of this plan period providing a lasting framework to shape the future development of the city. Its primary aim will be to preserve and enhance the special character and setting of York. It will also have a critical role in ensuring that development is directed to the most sustainable locations.

3.24	Enable residents to enjoy public spaces?	Positive	Development will not be permitted which would harm the character of or lead to the loss of open space of environmental and or recreational importance unless it can be satisfactorily replaced. All residential development should contribute to the provision of open space for recreation and amenity. As supported by the open space study (2014) and its update and the Green Infrastructure Strategy.
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3.25	Additional space to comment on the impacts



# Part 1

# Section 4: Impact on Equalities and Human Rights

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on advancing equalities and human rights and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.

If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

Equalities Will the proposal adversely impact upon 'communities of identity'? Will it help advance equality or foster good relations between people in 'communities of identity'?

		Impact	What are the impacts and how do you know?	Relevant quality of life
4.1	Age	Positive	The plan will meet housing needs and provide a range of house types for all ages. The SHMA (2016) and SHMA update (2017) provide relevant evidence for this. It will also improve the safety and accessibility of the city's streets and spaces.	Comfortable standard of living
4.2	Disability	Positive	The plan will meet housing needs and provide a range of house types for all ages. The SHMA (2016) and SHMA update (2017) provide relevant evidence for this. It will also improve the safety and accessibility of the city's streets and spaces.	Comfortable standard of living
4.3	Gender	Neutral	None deemed likely	n/a
4.4	Gender Reassignment	23rd January 2018	None deemed likely	n/a
4.5	Marriage and civil partnership	Neutral	None deemed likely	n/a
4.6	Pregnancy and maternity	Neutral	None deemed likely	n/a
4.7	Race	Positive	Meeting Gypsy, Traveller and Travelling Showpeople's accommodation needs, supporting the outcomes of the Gypsy and Traveller Accommodation Assessment (2017)	Comfortable standard of living
4.8	Religion or belief	Neutral	None deemed likely	n/a
4.9	Sexual orientation	Neutral	None deemed likely	n/a
4.10	Carer	Neutral	None deemed likely	n/a
4.11	Lowest income groups	Positive	The plan will meet housing needs and provide a range of house types. The SHMA (2016) and SHMA update (2017) provide relevant evidence for this, including the need for afordable housing.	Comfortable standard of living
4.12	Veterans, Armed forces community	neutral	The emerging Local Plan and supporting evidence considers the potential of the MOD sites in York for development following the Defence Infrastructure Estates Review (2016). The closure of these sites will have an impact on the armed forces community which is out of the remit of the Local Plan.	n/a

Human Rights
Consider how a human rights approach is evident in the proposal

		Impact	What are the impacts and how do you know?
4.13	Right to education	neutral	None deemed likely
4.14	Right not to be subjected to torture, degrading treatment or punishment	neutral	None deemed likely
4.15	Right to a fair and public hearing	neutral	None deemed likely
4.16	Right to respect for private and family life, home and correspondence	neutral	None deemed likely
4.17	Freedom of expression	neutral	None deemed likely
4.18	Right not to be subject to discrimination	neutral	None deemed likely
4.19	Other Rights	neutral	None deemed likely

4.20

Additional space to comment on the impacts



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### Part 1

## Section 5: Developing Understanding

Based on the information you have just identified, please consider how the impacts of your proposal could be improved upon, in order to balance social, environmental, economic, and equalities concerns, and minimise any negative implications.

It is not expected that you will have all of the answers at this point, but the responses you give here should form the basis of further investigation and encourage you to make changes to your proposal. Such changes are to be reported in the final section.

Taking into consideration your responses about <u>all of the impacts</u> of the project in its <u>current form</u>, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?

5.1 Given the wide range of policy areas covered by the Local Plan and its over all vision which responds to the issues, opportunities and challenges facing the city it is considered that the plan will have a strongly positive impact overall on creating a fair, healthy, sustainable and resilient city.

What could be changed to improve the impact of the proposal on the <u>One Planet principles</u>? (please consider the questions you marked either mixed or negative, as well as any additonal positive impacts that may be achievable)

5.2 Preparation of the Local Plan is part of an ongoing process that involves monitoring the success and progress of its policies. The process will make sure it is achieving its objectives and making necessary adjustments to the plan if the monitoring process reveals that changes are needed. This enables the plan to maintain sufficient flexibility to adapt to changing circumstances. Furthermore, the plan is subject to ongoing Sustainability Appraisal incorporating the requirements of Strategic Environmental Assessment which appraises the plan and site allocations against a bespoke social, economic and environmental objectives to understand how the plan is contributing the sustainable development objectives for York.

What could be changed to improve the impact of the proposal on <u>equalities and human rights</u>? (please consider the questions you marked either mixed or negative, as well as any additonal positive impacts that may be achieveable)

5.3

No mixed or negative impacts on equality and human rights are considered likely.

	Section 6: Planning for Improvement
	23rd January 2018
	What further evidence or consultation is needed to fully understand its impact? (e.g. consultation with specific communities of identity, additional data)
6.1	Members will use the recommendations to decide the future approach for the Local Plan which will then be subject to public consultation. A publication draft plan will then be prepared before being submitted to the secretary of state for examination.

6.2 What are the outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal? Please include the action, the person(s) responsible and the date it will be completed (expand / insert more

Action	Person(s)	Due date

	Additional space to comment on the impacts
6.3	



'Better Decision Making' Tool Informing our approach to sustainability, resilience and fairnes

# Part 2

# Section 1: Improvements

Part 2 builds on the impacts you indentified in Part 1. Please detail how you have used this information to make improvements to your final proposal.

Please note that your response to question 1.4 in this section must be reported in the One Planet Council implications section of reports going to the Executive.

1.1	For the areas in the 'One Planet' and 'Equalities' sections, where you were unsure of the potential impact, what have you done to clarify your understanding?
	Given the wide ranging policy areas covered in the plan and the process taken so far in preparing the plan there are inherent links and good understanding of the one planet principles and equalities.

What changes have you made to your proposal to increase positive impacts?

1.2 No changes considered necessary, however the monitoring element of the local plan process will ensure the success and progress of the policies are able to adapt to changing circumstances. For example, air quality will be monitored to ensure new development does not result in poorer air quality.

1.3	What changes have you made to your proposal to reduce negative impacts?

No negative impacts anticipated.

Taking into consideration everything you know about the proposal in its revised form, what would you consider the overall impact to be on creating a fair, healthy, sustainable and resilient city?

Your response to this question must be input under the One Planet Council implications section of the Executive report.Please feel free to supplement this with any additional information gathered in the tool.

Given the wide range of policy areas covered by the Local Plan and its over all vision which responds to the issues, opportunities and challenges facing the city it is considered that the plan will have a strongly positive impact overall on creating a fair, healthy, sustainable and resilient city.

	Any further comments?
1.5	



The 'Better Decision Making' tool should be completed when proposing new projects, services, policies or strategies.

This integrated impact assessment tool was designed to help you to consider the impact of your proposal on social, economic and environmental sustainability, and equalities and human rights. The tool draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services. The purpose of this new tool is to ensure that the impacts of every proposal are carefully considered and balanced and that decisions are based on evidence.

**Part 1** of this form should be completed as soon as you have identified a potential area for change and when you are just beginning to develop a proposal. If you are following the All About Projects Framework it should be completed before going through Gateway 3.

**Part 2** of this form should be filled in once you have completed your proposal and prior to being submitted for consideration by the Executive. If you are following the All About Projects Framework it should be completed before going through Gateway 4. Your answer to questions 1.4 in the improvements section must be reported in any papers going to the Executive and the full 'Better Decision Making' tool should be attached as an annex.

Guidance to help you complete the assessment can be obtained by hovering over the relevant text or by following this link to the 'Better Decision Making' tool on Colin.

Guidance on completing this assessment is available by hovering over the text boxes.

# Please complete all fields (and expand if necessary).

Intro	oduction
Service submitting the proposal:	Strategic Planning
Name of person completing the assessment:	Anna Pawson
Job title:	Assistant Development Officer
Directorate:	Economy and Place
Date Completed:	26th April 2018
Date Approved: form to be checked by service manager	

Part 1

#### Section 1: What is the proposal?

		Name of the service, project, programme, policy or strategy being assessed?
	1.1	City of York Local Plan Publication Draft Local Plan (February, 2018)

 What are the main aims of the proposal?

 1.2
 The purpose of the report is to highlight to Members the responses received to the Publication Draft Local Plan Consultation (Regulation 19) and to ask Members to recommend that Full Council approve the Submission Draft (the Publication Draft) together with representations received thereon for submission for Examination.

What are the key outcomes?

**1.3** The Local Plan is the planning policy document through which we aim to deliver York's sustainable development objectives in a spatial way through identifying policies to inform decision making and site allocations to meet development needs.

	Section 2: Evidence
2.1	What data / evidence is available to understand the likely impacts of the proposal? (e.g. hate crime figures, obesity levels, recycling statistics)
	Annex C to the Executive Report (8/5/18) sets out in the Consultation Statement, officer summaries of all comments. received

Section 2. Evidence

# What public / stakeholder consultation has been used to support this proposal?

order.

The Local Plan process has been subject to several consultations, the latest of which was the Publication Draft (February 2018).
 This set out the Council's preferred housing and employment need as well as sites to satisfy the demand. The consultation asked specific questions regarding whether the Plan is legally compliant, complies with Duty to Co-operate and meets the 'Tests of Soundness'. The outcomes of this consultation have been reviewed and will be incorporated in the evidence submitted to the Secretary of State for examination in due course. Annex A accompanies this report shows the Publication Draft Local Plan and

Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals /

Annex B show the Policies Maps. Annex C to the report includes officer summaries of all comments received, set out in Plan

communities of identity also be impacted by a different project or policy?)

2.3 It is intended that this report will ultimately lead to the approval of the Local Plan for submission to the Secretarty of State for public examination wherein it is likely to be positive through meeting the city's spatial development needs and contribute towards meeting York's sustainable development objectives. Specifically in relation to communities, this will effect all people in York who engage with planning such as through obtaining planning permission as well as ensuring planning policies in place to meet the city's objectives for sustainable development.